Notice of Uncontested Sanctions Proceedings

April 21, 2020

Sanctions Case No. 647
IDA Credit Number 5022-NG
Nigeria State Employment and Expenditure for Results Project

Respondents:
Puriholi Nigeria
Mr. Mayor Ejiro Hasting

1. On January 14, 2020, the World Bank’s Chief Suspension and Debarment Officer (the “SDO”) issued a Notice of Sanctions Proceedings (the “Notice”) to Puriholi Nigeria and Mr. Mayor Ejiro Hasting (the “Respondents”) pursuant to sub-paragraph 4.01(a) of Section III.A of the Bank Procedure: Sanctions Proceedings and Settlements in Bank Financed Projects issued by the Bank on June 28, 2016 (the “Sanctions Procedures”).

2. The Statement of Accusations and Evidence (the “SAE”) prepared by the Bank’s Integrity Vice Presidency (“INT”) and appended to the Notice contained INT’s accusations that the Respondents engaged in sanctionable practices in connection with the above-named project (the “Project”). The SAE also contained the evidence gathered by INT in support of these accusations.

3. The specific accusations made by INT in the SAE were that the Respondents engaged in (i) fraudulent practices by submitting false documents in connection with Puriholi Nigeria’s bid and execution of a refuse collection and disposal contract under the Project, and (ii) corrupt practices by making three payments to a Project official to influence improperly the official’s actions in connection with the same contract.

4. Based on a review of INT’s SAE conducted in accordance with sub-paragraph 4.01(a) of Section III.A of the Sanctions Procedures, and pursuant to sub-paragraph 4.01(c), sub-paragraph 9.01, and sub-paragraph 9.04 of Section III.A of the Sanctions Procedures, with due consideration of the factors set forth in sub-paragraph 9.02 of Section III.A of the Sanctions Procedures and in the World Bank Sanctioning Guidelines, the SDO recommended in the Notice that the Respondents, together with certain Affiliates (as defined in the Sanctions Procedures) where so specified, be sanctioned as follows:
Respondent 1
Puriholi Nigeria (“Puriholi”)

Recommended Sanction: Debarment with Conditional Release
Minimum Period of Ineligibility of Six (6) Years and Seven (7) Months

It is recommended that Puriholi (together with any entity that is an Affiliate directly or indirectly controlled by Puriholi) be declared ineligible (i) to be awarded or otherwise benefit from a Bank-financed contract, financially or in any other manner,¹ (ii) to be a nominated² sub-contractor, consultant, manufacturer or supplier, or service provider of an otherwise eligible firm being awarded a Bank-financed contract, and (iii) to receive the proceeds of any loan made by the Bank or otherwise to participate further in the preparation or implementation of any project or program financed by the Bank and governed by the Bank’s Procurement Guidelines, Consultant Guidelines or Anti-Corruption Guidelines; provided, however, that after a minimum period of ineligibility of six (6) years and seven (7) months, Puriholi may be released from ineligibility only if Puriholi has, in accordance with sub-paragraph 9.03 of Section III.A of the Sanctions Procedures, demonstrated to the Bank Group’s Integrity Compliance Officer that Puriholi has complied with the following conditions:

(a) Puriholi has taken appropriate remedial measures to address the sanctionable practices for which Puriholi has been sanctioned;

(b) Puriholi has adopted and implemented an effective integrity compliance program in a manner satisfactory to the Bank.

In determining this sanction, the SDO took into account the fact that Puriholi engaged in two different types of sanctionable misconduct: corrupt and fraudulent practices. The SDO also took into account, as an aggravating factor, Puriholi’s repeated pattern of fraudulent practices. The SDO also took into account, as a mitigating factor, INT’s representations as to Puriholi’s limited cooperation with INT, noting that Puriholi provided documents and access to its bank account but denied that it had engaged in misconduct. The SDO did not apply any additional

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¹ For the avoidance of doubt, the declaration of ineligibility to be awarded a contract will include, without limitation, (i) applying for pre-qualification, expressing interest in a consultancy, and bidding, either directly or as a nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider, in respect of such contract, and (ii) entering into an addendum or amendment introducing a material modification to any existing contract.

² A nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider (different names are used depending on the particular bidding document) is one which has been: (i) included by the bidder in its pre-qualification application or bid because it brings specific and critical experience and know-how that allow the bidder to meet the qualification requirements for the particular bid; or (ii) appointed by the borrower.
aggravating or mitigating factors, including the additional aggravating factor referenced in paragraph 5.1 of the Statement of Accusations and Evidence.

This declaration of ineligibility will extend across the operations of the World Bank Group, including IFC, MIGA and the guarantee and carbon finance operations of the Bank. The Bank will also provide notice of this declaration of ineligibility to the other multilateral development banks (“MDBs”) that are party to the Agreement for Mutual Enforcement of Debarment Decisions (the “MDB Cross-Debarment Agreement”) so that they may determine whether to enforce the declarations of ineligibility with respect to their own operations in accordance with the MDB Cross-Debarment Agreement and their own policies and procedures.

Respondent 2

Mr. Mayor Ejio Hasting (“Mr. Hasting”)

Recommended Sanction: Debarment with Conditional Release

Minimum Period of Ineligibility of Six (6) Years and Seven (7) Months

It is recommended that Mr. Hasting (together with any entity that is an Affiliate directly or indirectly controlled by Mr. Hasting) be declared ineligible (i) to be awarded or otherwise benefit from a Bank-financed contract, financially or in any other manner, (ii) to be a nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider, in respect of such contract, and (ii) entering into an addendum or amendment introducing a material modification to any existing contract.

3 Sanctions Procedures . . . , sub-paragraph 9.01(c) of Section III.A. For the avoidance of doubt, the declaration of ineligibility also extends to activities financed through trust funds administered by the Bank to the extent governed by the Bank’s Procurement Guidelines, Consultant Guidelines or Anti-Corruption Guidelines. Id., sub-paragraph 1.01(c)(i) of Section III.A.

4 At present, the parties to the MDB Cross-Debarment Agreement are the Bank Group, the African Development Bank Group, the Asian Development Bank, the European Bank for Reconstruction and Development, and the Inter-American Development Bank Group. The MDB Cross-Debarment Agreement provides that, subject to the prerequisite conditions set forth in the MDB Cross-Debarment Agreement, unless a participating MDB (i) believes that any of the prerequisite conditions set forth in the MDB Cross-Debarment Agreement have not been met or (ii) decides to exercise its rights under the “opt out” clause set forth in the MDB Cross-Debarment Agreement, each participating MDB will promptly enforce the debarment decisions of the other participating MDBs.

5 For the avoidance of doubt, the declaration of ineligibility to be awarded a contract will include, without limitation, (i) applying for pre-qualification, expressing interest in a consultancy, and bidding, either directly or as a nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider, in respect of such contract, and (ii) entering into an addendum or amendment introducing a material modification to any existing contract.

6 A nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider (different names are used depending on the particular bidding document) is one which has been: (i) included by the bidder in its pre-qualification application or bid because it brings specific and critical experience and
contractor, consultant, manufacturer or supplier, or service provider of an otherwise eligible firm being awarded a Bank-financed contract, and (iii) to receive the proceeds of any loan made by the Bank or otherwise to participate further in the preparation or implementation of any project or program financed by the Bank and governed by the Bank’s Procurement Guidelines, Consultant Guidelines or Anti-Corruption Guidelines; provided, however, that after a minimum period of ineligibility of six (6) years and seven (7) months, Mr. Hasting may be released from ineligibility only if Mr. Hasting has, in accordance with sub-paragraph 9.03 of Section III.A of the Sanctions Procedures, demonstrated to the Bank Group’s Integrity Compliance Officer that Mr. Hasting has complied with the following conditions:

(a) Mr. Hasting has taken appropriate remedial measures to address the sanctionable practices for which Mr. Hasting has been sanctioned;

(b) Mr. Hasting has completed training and/or other educational programs that demonstrate a continuing commitment to personal integrity and business ethics;

(c) Any entity that is an Affiliate directly or indirectly controlled by Mr. Hasting has adopted and implemented an effective integrity compliance program in a manner satisfactory to the Bank.

In determining this sanction, the SDO took into account the fact that Mr. Hasting engaged in two different types of sanctionable misconduct: corrupt and fraudulent practices. The SDO also took into account, as a mitigating factor, INT’s representations as to Mr. Hasting’s limited cooperation with INT, noting that Mr. Hasting provided documents and access to Puriholi’s bank account but denied that he had engaged in misconduct. The SDO did not apply any additional aggravating or mitigating factors, including the additional aggravating factor referenced in paragraph 5.1 of the Statement of Accusations and Evidence.

This declaration of ineligibility will extend across the operations of the World Bank Group, including IFC, MIGA and the guarantee and carbon finance operations of the Bank. For the avoidance of doubt, the declaration of ineligibility also extends to activities financed through trust funds administered by the Bank to the extent governed by the Bank’s Procurement Guidelines, Consultant Guidelines or Anti-Corruption Guidelines. Id., sub-paragraph 1.01(c) of Section III.A.

know-how that allow the bidder to meet the qualification requirements for the particular bid; or (ii) appointed by the borrower.
Debarment Decisions (the “MDB Cross-Debarment Agreement”) so that they may determine whether to enforce the declarations of ineligibility with respect to their own operations in accordance with the MDB Cross-Debarment Agreement and their own policies and procedures.8

5. The Respondents did not submit an Explanation in accordance with sub-paragraph 4.02(b) of Section III.A of the Sanctions Procedures.

6. Sub-paragraph 4.04 of Section III.A of the Sanctions Procedures provides that if a respondent does not contest the accusation or the sanction recommended by the SDO in a Notice of Sanctions Proceedings by submitting a Response (as defined in the Sanctions Procedures) to the World Bank Group Sanctions Board (the “Sanctions Board”) within ninety (90) days after delivery of such Notice of Sanctions Proceedings, the sanction recommended by the SDO shall enter immediately into force.

7. No Response having been submitted to the Sanctions Board by either of the Respondents within the specified period, INT’s accusations in the SAE and the sanctions recommended by the SDO in the Notice are deemed uncontested for purposes of sub-paragraph 4.04 of Section III.A of the Sanctions Procedures, and the recommended sanction set forth in paragraph 4 above has entered into force as of the date hereof.

Jaimeson A. Smith
Chief Suspension and Debarment Officer
Office of Suspension and Debarment (OSD)
The World Bank

8. At present, the parties to the MDB Cross-Debarment Agreement are the Bank Group, the African Development Bank Group, the Asian Development Bank, the European Bank for Reconstruction and Development, and the Inter-American Development Bank Group. The MDB Cross-Debarment Agreement provides that, subject to the prerequisite conditions set forth in the MDB Cross-Debarment Agreement, unless a participating MDB (i) believes that any of the prerequisite conditions set forth in the MDB Cross-Debarment Agreement have not been met or (ii) decides to exercise its rights under the “opt out” clause set forth in the MDB Cross-Debarment Agreement, each participating MDB will promptly enforce the debarment decisions of the other participating MDBs.