Notice of Uncontested Sanctions Proceedings

October 10, 2013

Sanctions Case No. 201
IDA Credit Number 4344-ET
(Ethiopia Electricity Access (Rural) Expansion Phase II Project)
IDA Credit Number 4370-TA
(Tanzania Energy Development and Access Expansion Project)
IDA Credit Number 4297-UG
(Uganda Power Sector Development Operation Project)

Respondent: Ms. Nicole Burda

- 1. On July 8, 2013, the World Bank's Suspension and Debarment Officer (the "SDO") issued a Notice of Sanctions Proceedings (the "Notice") to two respondents (the "Respondents"), including Ms. Nicole Burda ("Ms. Burda"), pursuant to Section 4.01(a) of the World Bank Sanctions Procedures, as adopted by the World Bank as of April 15, 2012 (the "Sanctions Procedures").
- 2. The Statement of Accusations and Evidence ("SAE") prepared by the Bank's Integrity Vice Presidency ("INT") and appended to the Notice contained INT's accusations that the Respondents engaged in sanctionable practices in connection with the above-named projects (the "Projects"). The SAE also contained the evidence gathered by INT in support of these accusations.
- 3. The specific accusations made by INT in the SAE were that the Respondents engaged in fraudulent practices in connection with the corporate respondent's bids for three Bank-financed road contracts by submitting the financial documents of a different company with a name similar to the name of the corporate respondent.
- 4. Based on a review of INT's SAE conducted in accordance with Section 4.01(a) of the Sanctions Procedures, and pursuant to Section 4.01(c), Section 9.01 and Section 9.04 of the Sanctions Procedures, with due consideration of the factors set forth in Section 9.02 of the Sanctions Procedures and in the World Bank Sanctioning Guidelines, the SDO recommended in the Notice that Ms. Burda, together with certain Affiliates (as defined in the Sanctions Procedures) where so specified, be sanctioned as follows:

Respondent [1] Ms. Nicole Burda ("Ms. Burda")

It is recommended that Ms. Burda (together with any entity that is an Affiliate directly or indirectly controlled by Ms. Burda) be declared ineligible (i) to be awarded or otherwise benefit from a Bank-financed contract, financially or in any other manner, (ii) to be a nominated subcontractor, consultant, manufacturer or supplier, or service provider of an otherwise eligible firm being awarded a Bank-financed contract, and (iii) to receive the proceeds of any loan made by the Bank or otherwise to participate further in the preparation or implementation of any project or program financed by the Bank and governed by the Bank's Procurement Guidelines, Consultant Guidelines or Anti-Corruption Guidelines; provided, however, that after a minimum period of ineligibility of four (4) years, Ms. Burda may be released from ineligibility only if Ms. Burda has, in accordance with Section 9.03 of the Sanctions Procedures, demonstrated to the Bank Group's Integrity Compliance Officer that Ms. Burda has complied with the following conditions:

- (a) Ms. Burda has taken appropriate remedial measures to address the sanctionable practices for which Ms. Burda has been sanctioned;
- (b) Ms. Burda has completed training and/or other educational programs that demonstrate a continuing commitment to personal integrity and business ethics; and
- (c) Any entity that is an Affiliate directly or indirectly controlled by Ms. Burda has adopted and implemented an effective integrity compliance program in a manner satisfactory to the Bank.

In determining this recommended sanction, the SDO took into account, as aggravating factors, (1) the fact that Ms. Burda was the Director of the corporate respondent [at the time of the misconduct] and (2) the fact that Ms. Burda submitted fraudulent materials in three bids for contracts under three different projects. The SDO also took into account, as a

For the avoidance of doubt, the declaration of ineligibility to be awarded a contract will include, without limitation, (i) applying for pre-qualification, expressing interest in a consultancy, and bidding, either directly or as a nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider, in respect of such contract, and (ii) entering into an addendum or amendment introducing a material modification to any existing contract.

A nominated sub-contractor, nominated consultant, nominated manufacturer or supplier, or nominated service provider (different names are used depending on the particular bidding document) is one which has been: (i) included by the bidder in its prequalification application or bid because it brings specific and critical experience and know-how that allow the bidder to meet the qualification requirements for the particular bid; or (ii) appointed by the borrower.

mitigating factor, INT's representations as to the extent of Ms. Burda's cooperation during the course of the investigation, noting in particular that she met and communicated with INT, and admitted engaging in the misconduct with regards to one of the bids.

The foregoing declaration of ineligibility will extend across the operations of the World Bank Group, including IFC, MIGA and the guarantee operations of the Bank.³ The Bank will also provide notice of this declaration of ineligibility to the other multilateral development banks ("MDBs") that are party to the Agreement for Mutual Enforcement of Debarment Decisions (the "MDB Cross-Debarment Agreement") so that they may determine whether to enforce the declarations of ineligibility with respect to their own operations in accordance with the MDB Cross-Debarment Agreement and their own policies and procedures.⁴

- 5. Neither of the Respondents submitted a written Explanation (as defined in the Sanctions Procedures) in accordance with Section 4.02(b) of the Sanctions Procedures.
- 6. Section 4.04 of the Sanctions Procedures provides that if a respondent does not contest the accusations or the sanction recommended by the SDO in a Notice of Sanctions Proceedings by submitting a Response (as defined in the Sanctions Procedures) to the World Bank Group Sanctions Board (the "Sanctions Board") within ninety (90) days after delivery of such Notice of Sanctions Proceedings, the sanction(s) recommended by the SDO shall enter immediately into force.
- 7. No Response having been submitted to the Sanctions Board by Ms. Burda within the specified period, INT's accusations regarding Ms. Burda in the SAE and the sanctions recommended by the SDO for Ms. Burda in the Notice are deemed uncontested for purposes of Section 4.04 of the Sanctions Procedures, and the

[[]World Bank Sanctions Procedures], at 23-24 (Section 9.01(c)). For the avoidance of doubt, the declaration of ineligibility also extends to activities financed through trust funds administered by the Bank to the extent governed by the Bank's Procurement Guidelines, Consultant Guidelines or Anti-Corruption Guidelines. Id. at 2 (Section 1.01(c)(i)).

At present, the MDBs that are party to the MDB Cross-Debarment Agreement are the Bank Group, the African Development Bank Group, the Asian Development Bank, the European Bank for Reconstruction and Development and the Inter-American Development Bank Group. The MDB Cross-Debarment Agreement provides that, subject to the prerequisite conditions set forth in the MDB Cross-Debarment Agreement, unless a participating MDB (i) believes that any of the prerequisite conditions set forth in the MDB Cross-Debarment Agreement have not been met or (ii) decides to exercise its rights under the "opt out" clause set forth in the MDB Cross-Debarment Agreement, each participating MDB will promptly enforce the debarment decisions of the other participating MDBs. More information about the MDB Cross-Debarment Agreement is available on the Bank's external website (http://go.worldbank.org/B699B73Q00).

recommended sanction for Ms. Burda set forth in paragraph 4 above has entered into force as of the date hereof.

Pascale Hélène Dubois

Suspension and Debarment Officer

Office of Suspension and Debarment (OSD)

The World Bank