# £10m

# COMMUNICATION & OUTREACH IN SAFETY NETS

Lindert Social Safety Nets Core Course

**Kathy** 

December 2014



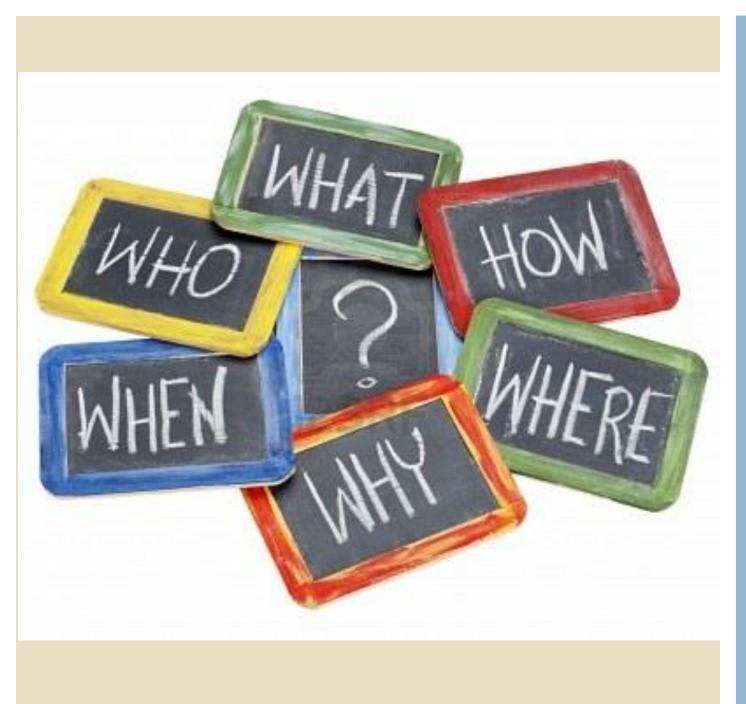
# **CLICKER QUESTION**



"The social safety net program that I work with:"

Your answers:

- A. Has a logo/tagline with clear messaging
- B. Has an active communication strategy
- **C.** Has an active communications team
- D. All of the above
- **E.** None of the above



# OUTLINE

# WHY COMMUNICATE?



# whyp



# ↑ Support ↓Opposition

#### Awareness



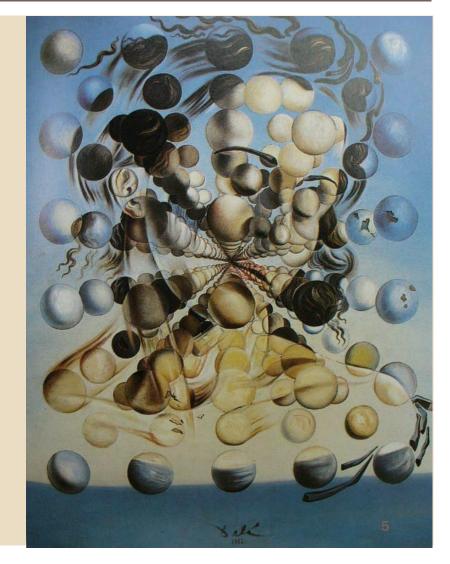
Understanding



Participation & Outreach

# RISKS OF MIS-INFORMATION (OR NEGATIVE "SPIN")

- Can't assume people will understand
- Risk of Negative Spiral
- Lack of Credibility
- Reputational risk (stock & flow)
- Divisiveness, Politicization
- Reversal of reforms
- Program failure
- Unintended impacts (e.g., when "Winners Feel Like Losers" - El Salvador Subsidy Reform Example from Oscar Calvo)
- Be careful with FALSE Information (SMS text example in Brazil)



# COMMUNICATE ABOUT WHAT?

# SSN Program

#### Objectives, Rationale

- Pilot, launching, expansion
- Program rules
- Changes

# Targeting & Registry

- "Identity" of its own
- Especially if it's a "multi-use" registry
- How it works
- Who can register

Policy Reforms

- For example if "coupling" SSN program with subsidy reforms or fiscal consolidation
- Rationale for reforms
- Compensatory measures

#### **BRANDING & MESSAGING**

#### **Branding:**

- ✓ Recognizable NAME!
- ✓ Logo
- ✓ Taglines
- ✓ The importance of product recall

#### **Build a narrative:**

- ✓ Clear message!
- ✓ People remember stories not information
- ✓ Build a connection
- ✓ What does it mean for THEM?

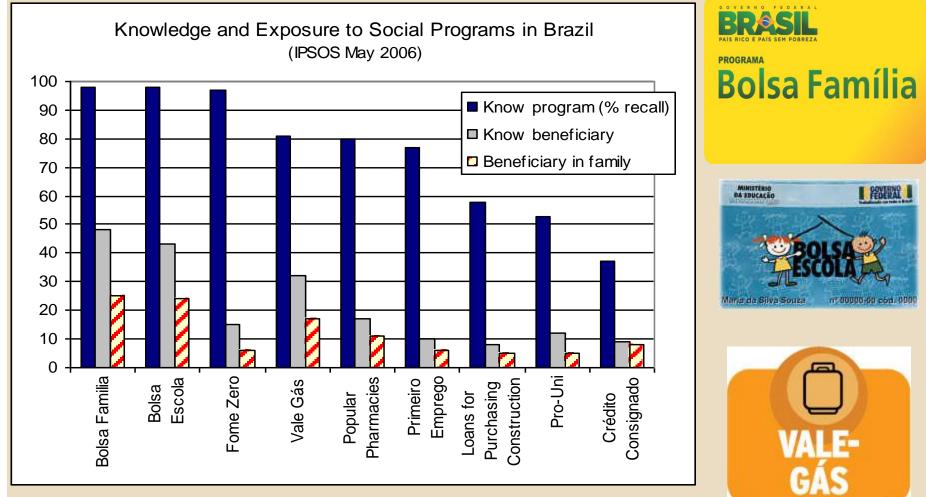
#### **Characterize the brand:**

✓ Convey core values

 Such as: equity, inclusion, positive impacts, fairness, credibility, transparency, effective use of public resources, neutral (non-partisan, non-politicized), etc.



# IMPORTANCE OF "PRODUCT RECALL" (SOCIAL PROGRAMS IN BRAZIL)



Ipsos survey of 1000 respondents (nationally representative for sex, age, education, PEA, region)

# **BRANDING OF WHAT?** PROGRAM, REGISTRY, & BROADER STRATEGY



**Bolsa Família** 

PROGRAMA

# Conhecer para incluir **Unico**

Unified Registry: "Know Them to Include Them" – "If we don't know them, we can't help them" (President Lula, Dec 2010)



**Broader Social Policy** "Brazil without Misery"

# **BUILDING A BRAND** FOR THE SOCIAL REGISTRY IN THE PHILLIPPINES

National Household Targeting System for Poverty Reduction ("NHTSPR")

- Core social policy tool
- Main "spinal cord" of the CCT and other social programs / services
- Operated by the DSWD

#### **Communication Assessment showed:**

- Confusion on the field of what NHTSPR means
- Limited to association with Pantawid
- NHSTPR as an acronym is difficult to recall

#### New Brand needed to help with:

- Launching the next round of poverty targeting & registration
- Informing people, improving understanding and appreciation for what the NHTSPR really is
- Promoting unity and consistency nationwide

# BRAND FOOTPRINT: DESIRED IMAGE & MESSAGE OF NEW BRAND FOR THE "NHTSPR"

#### What is the NHTSPR?

- Scientific, nationwide, specific database
- Internationally-accepted methodology
- Tool for social protection

#### What does it mean?

- Champion of the Poor
- Reliable
- Non-partisan

#### **Characterize the brand:**

- Balance of "authority" and "compassion"
- Taglines should not over-promise (emphasis on the TOOL vs the CCT program or specific benefits)
- Must not be partisan



# MARKET TESTING: BRANDING, MESSAGING & LOGOS





#### Visuals:

- Checkmark = symbol of accuracy & correctness
- House instead of tick-box

#### Tagline:

- "Correct Number, Correct Support."
- Emphasis on accuracy & response
- Not over-promising
- Simple, easy to understand
- Universal

#### Visuals:

- Checkmark = symbol of accuracy & correctness
- Sun = offers hope, uplifting
- Nationalistic (colors of flag)
- Taglines:
  - "Correct Number, Correct Support."
  - & "Philippines' national registry of the poor"
  - Not over-promising
  - Simple, easy to understand
  - Universal



# MARKET TESTING: BRANDING, MESSAGING & LOGOS



Giving a name and face to poverty.

#### Visuals:

- House shaped by "caring hands"
- Prevalent color = red, a "feeling color" & from palette of DSWD

#### Tagline:

- Conveys "what it is" (NHTS)
- Caring message on purpose "Giving a name and face to poverty"

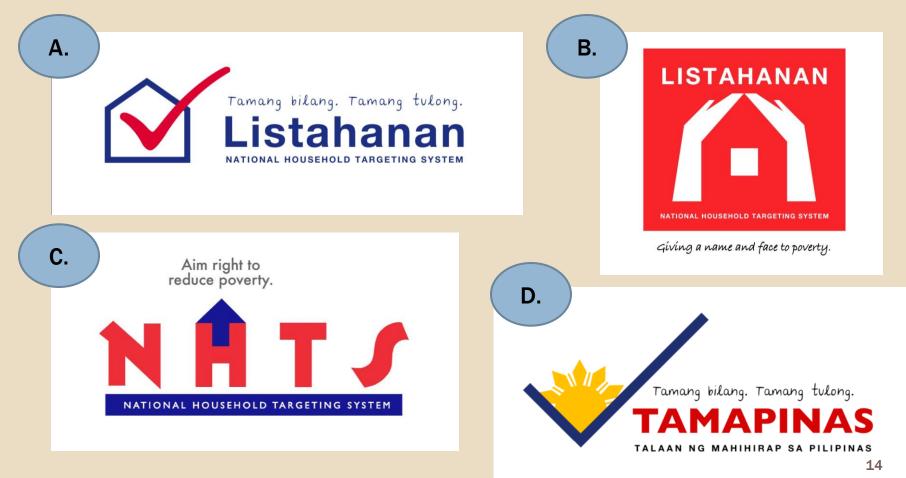


#### Visuals:

- Arrow = "Targeting"
- Dark blue & red = DSWD palette
- Tagline:
  - Conveys "what it is" (NHTS) but simpler acronym
  - Conveys ultimate goal: aim to reduce poverty

### **CLICKER QUESTION**

#### Which branding logo do you think is more effective?



# FINAL VERSION OF THE LOGO + LISTAHANAN VIDEO



Note change of tagline to read: **"List of Needy Families"** (rather than registry of the poor)



English version of Listahanan video (show this one) https://www.youtube.com/watch?v=Ck5lWlhu7wo

Nice video link on targeting, MIS, Listahanan https://www.youtube.com/watch?v=9J-\_Ls5L7z

# WHEN TO COMMUNICATE

#### **Before Implementation**

- As <u>inputs</u> to design of reforms
- Build <u>coalitions</u> of key reformers
- Build <u>broad public</u> <u>support</u>
- Build <u>understanding</u>
- <u>Prepare</u> institutions, implementers (internal constituency)
- Pay attention to <u>timing &</u> <u>sequencing</u>

#### **During Implementation**

- Continue the <u>narrative</u> branding & messaging
- Promote outreach
- Support implementation
- Respond to <u>applicants</u> / <u>beneficiaries</u>
- Respond to <u>media</u> & promote visibility
- Monitor & evaluate

**Repetition!** 

# \*

# COMMUNICATE BY WHO?

#### Who speaks on behalf of the Program?

- Politicians
- Ministry officials
- Official spokesperson / COMMs team
- Local officials as points of contact AND communicators
- Hotlines, official website

#### Clear protocols are useful:

- Clear & consistent messaging
- "Talking Points" (including the "tough ones")
- Official Use of Logos, etc.

#### Communications Teams (Philippines Example):

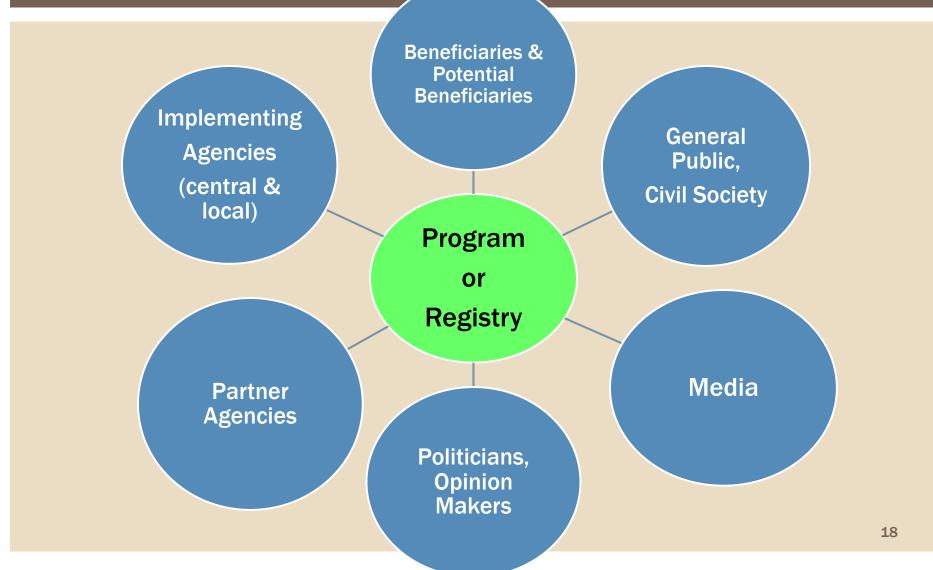
- "Social Marketing Services" (SMS) division in DWSD.
- Each project / program also has Comms specialist at national and regional levels
- Budget varies by project / program:
  - Budget for Targeting office = 2% of annual ops cost (\$46K / year)
  - Budget for Pantawid CCT = \$930K for 2014





Protocolo de

# COMMUNICATE WITH WHO?



# COMMUNICATE WITH GENERAL PUBLIC & CIVIL SOCIETY

#### **Building support**

- Build awareness!
- Promote Transparency
- Demonstrate results
- Engage citizens in discussions on poverty & social policy
- Equip citizenry to demand better governance
- Provide info on policies, rules, processes

# Supporting information

- Impact evaluations
- Testimonials of beneficiaries
- Transparency reports on use of public funds
- Targeting & program rules
- FAQs & Tough FAQs

#### **Communications Channels**

- Mass media
- Social Media
- Community Assemblies
- Success / development stories
- Local / community points of contact

# USING SOCIAL MEDIA & WEBSITES TO SHARE INFO ON PROGRAMS (PHILIPPINES & SENEGAL EXAMPLES

1 A 1 Share



Like · Comment · Share

| égation générale à la protection sociale et à   |  |
|---|--|
| TION GENERALE A LA PROTECTION SOCIALE ET A LA SOLIDARITE NATIO<br>Programme national de Bourses de Securite familale<br>P.N.B.S.F   |  |
| FORUM DE  | S ALLOCATAIRES   |
| protection solidarité.org<br>Government Org<br>Timeline About   | Crate er and a constant of the Liked   Photos Reviews More *   |
| ★★★★<br>811 likes<br>30 visits  | Write something on this Page   |
| Aline Coudouel likes this.  | Délégation générale à la protection sociale et à la solidarité nationale     9 hours ago      http://www.dgpsn.sn/                                       |
| ABOUT   | Like Comment Share   |
| <ul> <li>La DGPSN a été créée au lendemain de l'élection du<br/>Président de la République, Son Excellence Macky<br/>SALL. Elle est l'instrument de lutte contre les</li> </ul> | Write a comment  |
| READ MORE http://www.dgpsn.sn/  | Délégation générale à la protection sociale et à la solidarité nationale<br>Yesterday - Edited @   |
| ✓ Suggest Edits   | Ce matin, dans le cadre du partenariat entre la DGPSN et HKI, une visite o<br>bénéficiaires du programme national de bourses de sécurité familiale a été |
| PHOTOS >  | organisée à Wakhinan Nimzat et Médina Gounass. Elle a permis au Délég<br>Générale à la See More (6 photos)<br>See Translation                            |

 $\star$ 

# COMMUNICATING WITH OPINION MAKERS, POLITICIANS, "CHAMPIONS" & "ADVERSARIES"

#### "Champions"

- Prez + Advisors
- Cabinet
- Governors & Mayors (supportive)
- Legislators & Committees (budget, social policy)
- Community leaders
- Religious leaders
- Popular personalities
- Other key public figure heads

#### "Adversaries"

- Opposition political parties
- Governors & mayors (from opposition)
- Legislators (opposition)
- Community leaders
- Other public figure heads

#### Messaging:

- Be seen as "propoor" or as "champions of the poor"
- Support program as pro-poor
- Promote registry for transparency, fairness
- Secure their support for BUDGET!

# Channels of Communication

- Dialogue, face-toface
- Invite "champions" to radio, TV programs
- Assemblies of beneficiaries & partners (from constituencies)
- Program caravans, study visits to successful sites
- Invite to media events, press releases



# COMMUNICATING WITH THE MEDIA

#### Media Requires:

- Steady stream of info
- Significant interaction
- Prompt & accurate responses to their queries
- Materials (press kits, press releases)
- Media training helps

#### Transparency

- Sharing info
- Openness when problems arise
- Explaining errors
- Promote evidencebased journalism

#### Build Working Relationship with the Media

- Reach out to both supportive and adversarial media
- Invite press to key events (Program launches, anniversaries)
- COMMs team & spokesperson
- Maintain media contacts
- Provide materials & info
- Respond to queries (positive or negative)
- Invite to visits in successful areas
- Program caravans
- Meetings with beneficiaries



President Lula at launch of Bolsa Familia Program, October 20, 2003, Brasilia, Brazil BUILDING INTERNAL CONSENSUS: PROGRAM IMPLEMENTERS: ALL CENTRAL & LOCAL AGENCIES

#### On message

- About objectives
- For country, poor
- For fiscal savings
- For efficiency, simplification
- Value of transparency

#### **On Mechanics**

- Institutional Roles & Arrangements
- Own roles as "communicators," points of contact
- Beneficiary interface
- Business policies & processes
- Information flows, ICT
- Piloting, training, rollout

#### Communications Tools & Channels

- 2-way communications (horizontal & vertical)
- Operational manuals
- Updates, announcements
- Electronic bulletins
- Regular reporting
- Seminars, training updates, training videos, capacity building
- Help-line for Technical Questions
- FAQs and tough FAQs

# **CHANGING BUSINESS PROCESSES:** LOCAL ROLES, TRAINING, CAPACITY



Photos from **Azerbaijan** 



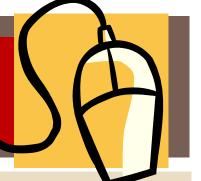


What do the changes mean for them?



sone

# **CLICKER QUESTION**



For the social safety net program that I work with, the main channel for beneficiaries to communicate with the program (and vice versa) is through:"

#### Your answers:

- A. Direct contact with program officials at home or in own community
- **B.** Direct contact with officials at local office
- C. On-line
- D. Through a hotline / call center
- E. Other?

# COMMUNICATING WITH (POTENTIAL) BENEFICIARIES

How will the

program help

me?

Who should I contact about the program?

How, when & where can I apply for benefits?

> What documents do I need to apply?

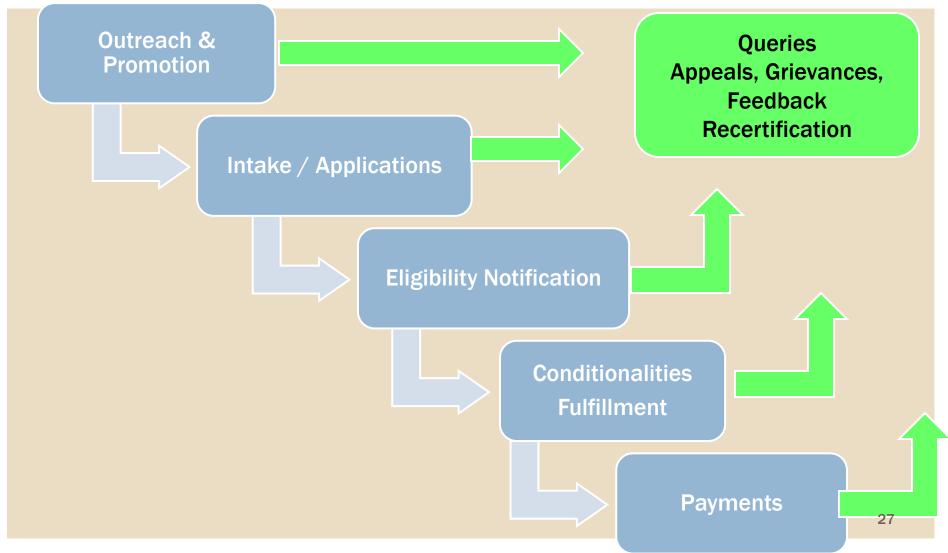
How & when will I be notified of the decision? How & where can I appeal or file a complaint?

How, when & where do I have to recertify?

> What is expected of me & my family / children?

When & how will I receive the benefits?

# COMMUNICATIONS NEEDED FOR ALL CORE SSN BUSINESS PROCESSES THAT INTERFACE WITH BENEFICIARIES



# COMMUNICATIONS FOR OUTREACH & PROMOTION

#### Eligible families may face barriers to inclusion:

Distance & remoteness, homeless (no fixed address) Barriers to information: less education & access to ICT

Social exclusion: ethnic, linguistic, cultural, disability (deaf, blind, wheelchair), gender

#### Strategies to improve take-up:

- Simplify Procedures!
- Open application process
- Advertising & public awareness campaigns
- Availability of promotional materials & application forms
- Websites, "FAQs"
- Social workers to assist applicants
- Translators & cultural adaptations + adaptations for disabled

# ACTIVE OUTREACH: EXAMPLE OF BRAZIL'S "BUSCA ACTIVA"



Objective: Every extremely poor family must be part of Bolsa Familia

- Even with coverage of over 14 million families
- Evidence suggested many extreme poor families still not included "Hard to reach"
- 919 thousand families have been located and added
- 600 thousand yet to be found (estimate)

# MOBILE OUTREACH TEAMS: GOING TO THE POOR TO REGISTER THEM (BRAZIL BUSCA ACTIVA EXAMPLE)

1,197 social assistance mobile teams

113 speedboats for the mobile teams









# COMMUNICATIONS ASPECTS OF APPLICATIONS, INTAKE & RECERTIFICATION

#### **Clarity on Process**

#### • Where, when, how to apply?

- Notifications, announcements, ads, billboards!
- Inform on program & eligibility rules
- Explain that registering is no guarantee of benefits
- Inform what's expected for conditionalities
- Calendar & process for updating & recertification

#### Application Forms & documents

- PMT ≠ intake questionnaire
- Intake questionnaire = communications device (pre-test, Albania example)
- Keep it simple!
- Language & disability adaptations
- Clarity on needed documents
- Don't over-estimate patience or ability of applicants for complex on-line processes (US healthcare.gov example)
- Offer social worker assistance

# **COMMUNICATION EXAMPLES FROM BRAZIL'S BOLSA FAMILIA - RECERTIFICATION**



Social e Combate à Fome

GOVERNO FEDERAL

https://www.youtube.com/w atch?v=FnmKMehl1oM

# Families must update their registry

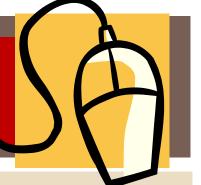
A atualização cadastral tura, para que continue reé um dos mecanismos de





CAIXA

# **CLICKER QUESTION**



"How long does it take the SSN Program that I work on to notify applicants of eligibility decision?"

Your answers:

- A. On the spot
- B. (About) 30 days
- C. (About) 3 months
- D. (About) 6 months
- **E.** No formal notification process

# COMMUNICATIONS ASPECTS OF ELIGIBILITY NOTIFICATION, GRIEVANCES

#### Notification: Good practices

- Let the applicant know WHEN & HOW they will be notified
- Inform them that registering is no guarantee of benefits!
- Formal letters of notification or other means (for eligible & noneligible)
- Turnaround times / industry standards (e.g., 30 days)
- Communications aspects of Grievances, Appeals:
  - Letters & responses
  - Turnaround times / industry standards for response
  - Hotlines & trained staff
  - Web-based grievance redressal system (Pakistan example)
  - FAQs & info on websites reduce volume & answer common topics
  - Clarity of procedures
  - Local point of contact + central point of contact



# **COMMUNICATIONS ON PAYMENTS**

- Beneficiaries need to know WHEN, HOW MUCH, and HOW they will receive
- Regularity & predictability crucial
- "Know your benefits" online tools can help (Azerbaijan pensions example)
- Automated payments & reconciliation can also help
- Payments can also be "touchpoints" for communication of other messages:
  - SMS texts with other "awareness message" (e.g., conditionalities)
  - Awareness seminars same day as payments events
  - Messages on "debit card receipts"



# **CONDITIONALITIES (SOFT OR HARD)**

- Awareness about conditionalities is KEY for CCTs (whether hard or soft)!
- Communications plays a central role
- From the beginning and continuously.
- Repetition of messages!
- Many ways to communicate:
  - Directly with beneficiaries & communities
  - TV & Radio spots
  - Websites
  - Printed materials (Bolsa Familia Booklet)
  - Press releases & news updates (Bolsa Familia announcements about certification of health conditionalities







» Principal > Notícias Destaque > Governo Federal > Bolsa Familia: prazo para acompanhamento de saúde termina na sexta-feira

#### Noticias Destaque

Bolsa Família: prazo para acompanhamento de saúde termina na sextafeira (11)





Familias beneficiárias com crianças até 7 anos ou gestantes devem procurar as unidades de saúde do município. Familias beneficiárias do Program Bokas Familia Formicanos sité 7 anos de tadas ou gestantes, our não forme mandias em Unicades Báxicos de Saúde (UBS) ou em casa pela equipe da Saúde (UBS) ou Familia, neste primero semeste, devem procurar Familia, neste primero semeste, devem procurar

Familia, neste primeiro semestre, devem procurar as unidades de saúde do município até esta sexta feira (11). Das 14, 1 mihões de famílias que participam do programa, 11,5 mihões tem o perfil de acompanhamento da condicionalidade de

Nesse processo são verificados o calendário de vacinação das crianças, o peso e a altura para a avaliação nutricional e o acompanhamento do pré-natal das gestantes. As famílias devem levar o cartão do Bolsa Família ou o cartão de saúde.

De acordo com a assessora do Departamento de Condicionalidades do Ministério do Desenvolvimento Social e Combate à Forne (MDS), vulnan Agatte, a condicionalidade responsabiliza o poder público a olettar o serviço de saúde para as famílias, em especial aquelas em situação de pobreza e em vulnerabilidade e risco social.

A gestão do acompanhamento das condicionalidades na área da saúde é de responsationado do Ministério da Saúde e realizada pelas equipes de saúde dos municípios e dos estados, com o apoi Sa 105. O resultado do acompanhamento é registrado no Sistema de Cestão do Programa Boias Famila na Saúde uma

## CONDITIONALITIES & ACCOMPANYING MEASURES INDONESIA PHK FAMILY HOPE CCT EXAMPLE

- "Classic CCT" with health & education conditionalities
- Program also now adding Accompanying Measures to promote "graduation" agenda
- Incorporating the "Coaching Approach" via Family
   Development Sessions (health, parenting, economy, child protection)
- Communications aspects:
  - Community meetings with structured curriculum + training
  - Brochures, workbooks
  - Videos + cartoons (novela style with same characters)



# CCT WITH ACCOMPANYING MEASURES NIGER EXAMPLE

### CCT:

- Monthly cash transfers
- Behavioral Component:
  - Positive parenting practices
  - Nutrition
  - Health
  - Psycho-social stimulation
  - Child protection
  - "Soft Conditions"

### Structured Implementation & Communications

- Monthly meetings by NGOs, community educators
- Home visits
- INTENSITY 3 activities per month
- Animation Techniques

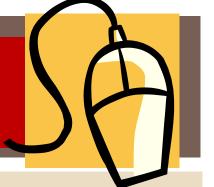
#### **Lessons Learned**

- Structured content PLUS structured delivery – both matter!
- Participation & interest very high
- Quality focus is essential (continuous training, oversight)
- REPETITION of messages!

## NIGER VIDEO – COMMUNICATIONS TOOLS IN ACCOMPANYING MEASURES



### **CLICKER QUESTION**

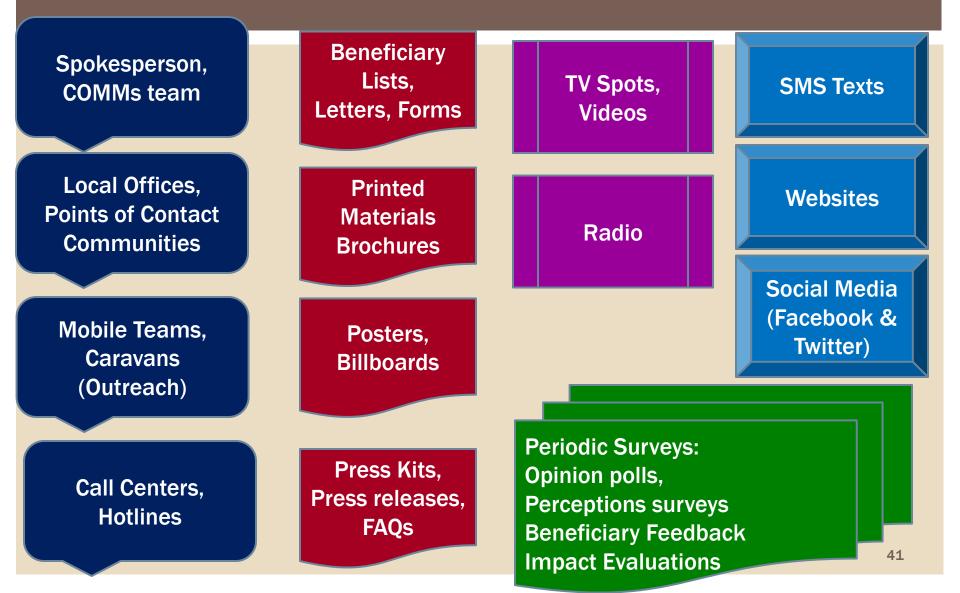


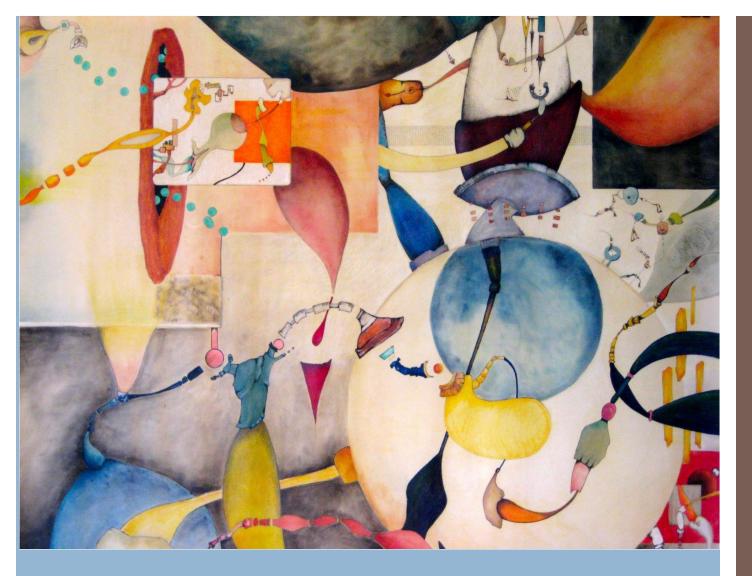
In the video on Niger's CCT and Accompanying Measures, I saw the following types of communications tools being used:"

Your answers:

- A. Home visits, discussions with social workers
- B. Training & community meetings
- C. Posters, workbooks, family booklets
- D. Small group activities & discussions
- E. All of the above

### SO MANY COMMUNICATIONS TOOLS

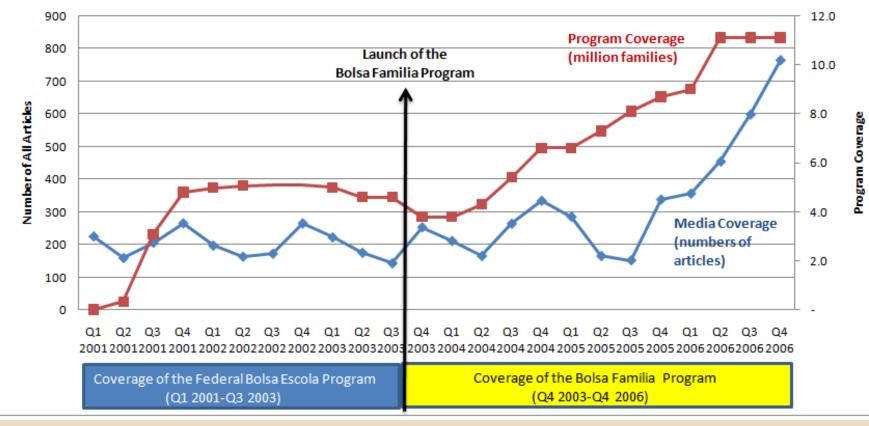




# Thank you!

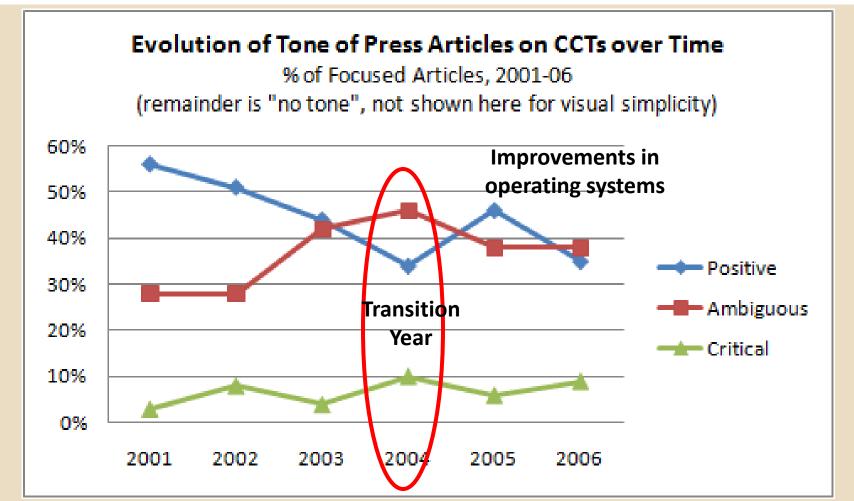


#### Press Coverage and Program Coverage of CCT Programs 2001-2006



Source: Lindert & Vincensini (2010). "Social Policy, Perceptions and the Press: An Analysis of the Media's Treatment of Conditional Cash Transfers in Brazil." World Bank SP Working Paper.



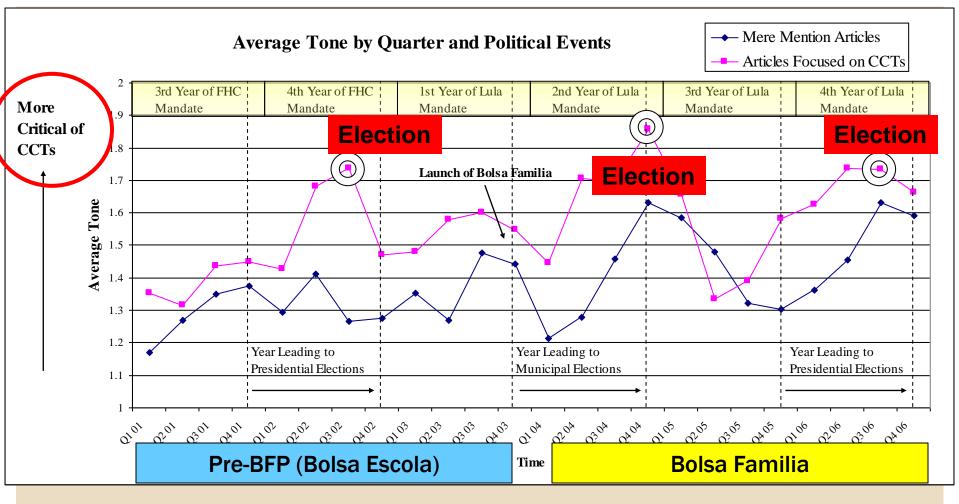


Source: Lindert & Vincensini (2010). "Social Policy, Perceptions and the Press: An Analysis of the Media's Treatment of

Conditional Cash Transfers in Brazil." World Bank SP Working Paper.



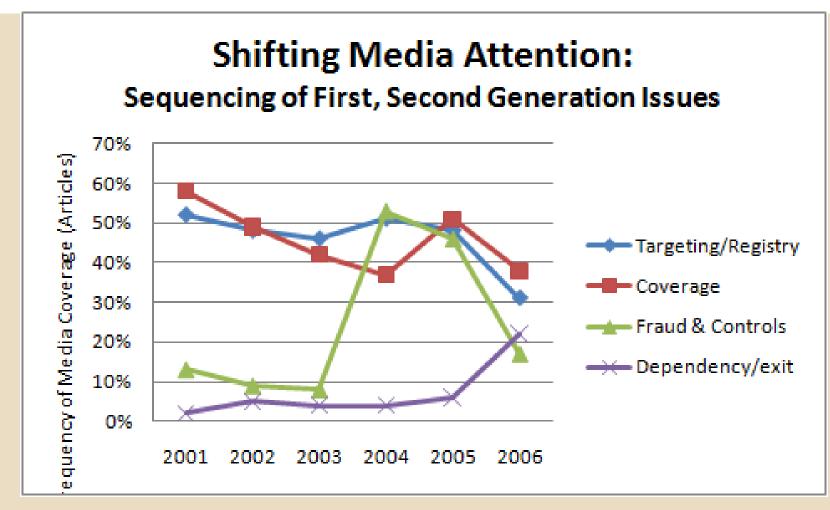
# EVOLUTION OF MEDIA TONE WITH POLITICAL CYCLES



Source: Lindert & Vincensini (2010). "Social Policy, Perceptions and the Press: An Analysis of the Media's Treatment of Conditional Cash Transfers in Brazil." World Bank SP Working Paper.



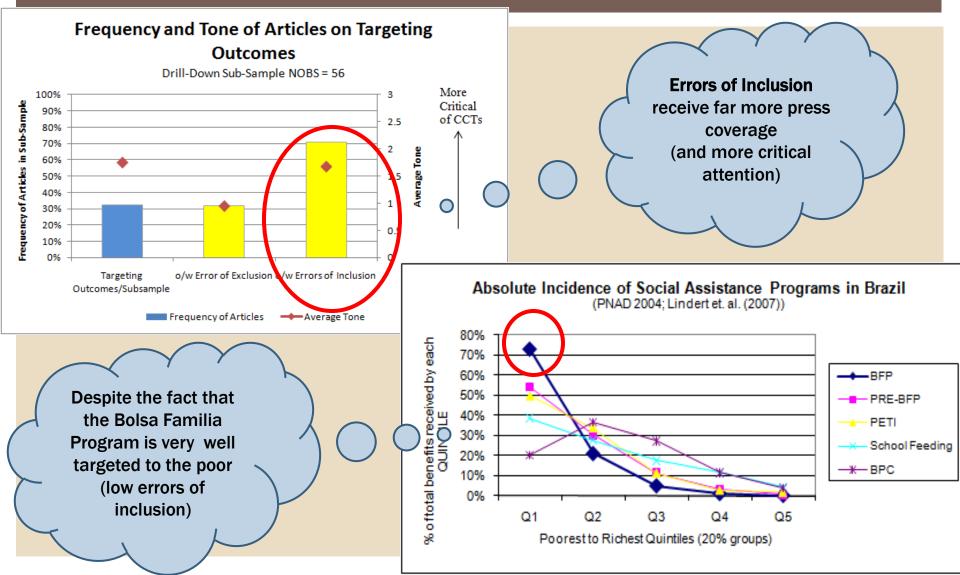
# SSN TOPICS RECEIVING MOST ATTENTION IN THE PRESS: EVOLUTION



Source: Lindert & Vincensini (2010). "Social Policy, Perceptions and the Press: An Analysis of the Media's Treatment of Conditional Cash Transfers in Brazil." World Bank SP Working Paper.

# **TARGETING:** WHICH ISSUE GETS MORE **ATTENTION IN THE PRESS? OR**, an non-poor family receiving the benefits of the A poor family program? without benefits? (Errors of Inclusion) (Errors of Exclusion) 47

# ANSWER: ERRORS OF EXCLUSION GET MORE ATTENTION IN THE PRESS



## MEDIA REPORTING: POLITICAL LIABILITY OF UNCHECKED FRAUD & ERRORS (QUALITY OF IMPLEMENTATION MATTERS!)

