Pension Fund Management at the World Bank

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Road Map

- Background on World Bank Treasury
- Overview of World Bank Pension Fund
- Pension Fund Investment Framework
  - Governance Structure
  - Investment Policy
  - Investment Management
  - Risk Management
  - Performance Measurement
  - Accounting & Reporting
  - Information Technology
World Bank Treasury Activities

- US$120-140 billion of investment management
  - 85% managed internally
  - 15% managed externally
  - Full spectrum of assets, from fixed income (bonds) to private equity
  - Includes US$20 billion of Pension Plan Assets

- US$20-40 billion borrowings per year
  - Frequent international issuer with hundreds of transactions per year
  - Wide variety of products with different maturities, currencies, and structures

- US$25-50 billion derivative operations per year
  - Variety of derivative products for risk management
Overview of WB Pension Fund

- Established in 1948
- Current fund size: USD 20 billion
- Membership: 15000 active staff, 9000 retirees
- Well-funded plan, with assets close to liabilities
- Investments in a wide range of asset classes including equities, bonds, real estate, hedge funds and private equity
- Investment activities overseen by Pension Finance Committee, and managed by qualified professional staff
Pension Fund Management Decisions

Policy

- Pension plan design resulting in creation of contractual obligations or liabilities
- Funded scheme ensures security of entitlement and sustainability
- Contributions to a funded scheme have to be determined
- Investment Policy devised for maximizing Plan wealth subject to risk constraints
Overall goal is to build up and sustain a well-funded pension plan that can meet the contractual pension liabilities over time.

Ultimately, the pension benefit payments have to be met through some combination of contributions from the sponsor and investment returns on plan assets (*Funding Policy and Investment Policy*).

Critical decision involves making the appropriate tradeoff between return and risk.

A very conservative investment policy could result in meager investment returns, and force the sponsor to make large contributions.

A very aggressive investment policy could make the fund vulnerable to adverse investment outcomes, and jeopardize the financial health and security of the plan.
Guiding Principles

- Good governance = Clear separation of roles and accountabilities;
- Every pension fund has a unique risk profile based on:
  - the liability characteristics of the Fund; and
  - the size of the Fund relative to its liabilities;
- Board should “own” the Fund’s risk profile (both SAA & Risk Budget), and should review it at regular intervals, as well as in response to structural changes (e.g. availability of new asset classes, demographic profile of beneficiaries, cash-flow needs, capacity of domestic markets, ability to hedge currency risk);
- Policy decisions need to be clearly articulated and documented;
- All other decisions should be delegated to levels where they can be made most effectively, together with enhanced controls which create accountability; and
- Risk usage, total return, and performance versus benchmarks, should be monitored and reported regularly with a focus on the Fund’s investment horizon;
What decisions do we need to make?

Range of required investment-related decisions

- Roles and responsibilities of oversight committee and staff
- Investment philosophy, objectives, investment horizon, and risk tolerance
- Investment policy
  - role of liabilities
  - asset class strategies
  - performance benchmarks
  - risk budget for active management
- Internal versus external management of the pension assets
- Portfolio construction and manager selection
- Engagement of auditors and custodian
- Frequency and content of reporting to – staff, management, investment committee, board, stakeholders
- Budget for investment management
Key Roles

GOVERNING BOARD
- Approves Investment Policy: Fund Objectives, Investment Horizon, Risk Tolerance & Metrics, Eligible Asset Classes, SAA, Risk Budget

INVESTMENT COMMITTEE
- Sets Policy Benchmarks, Allocates Risk Budget, Approves Investment Guidelines

STAFF
- Implements Investment Policy
Governance: World Bank Pension Plan – Staff Delegation

Pension Finance Committee

- Investment Staff: Internal & External Mgt
- Strategy, Risk and Analytics
- Operations & Accounting

Staff develop, recommend and implement asset allocation, investment management and other policies in a well segregated and specialized institutional environment

Significant delegation of decision-making to staff
Continuing orientation and education of Board members, both individually and as a group

Education ensures understanding of fiduciary responsibilities and scope of authority

Participation by external “experts” in Board meetings as necessary, particularly when specialized topics are being presented by staff

Ultimate objective is to facilitate the Board’s ability to make necessary decisions, and “own” these decisions
Importance of Strategic Public Communication

1. What are your Objectives?
2. Who is your Audience?
3. What behavior change are you aiming for?
4. What Message(s) do you want to Communicate?
5. What Channels can you use to Communicate?
6. How do you Measure and Evaluate Results?
1. Fund Objectives and Investment Horizon

2. Risk Tolerance and Other Constraints

3. Capital Markets Assumptions and Eligible Asset Classes

4. SAA Model
   Optimization/simulation methods to determine the best long-term allocation

5. Implementing the SAA
   Setting the policy benchmark
Defined Benefit Pension Funds

- **Fund Objectives:**
  - Fund stream of cash outflows in cheapest possible way, given that:
    - cash inflows (e.g. contributions) can be controlled
    - cash outflows (e.g. benefit payments) uncertain and cannot easily be controlled or influenced

- **Investment Horizon:**
  - Typically fairly long, but may be affected by regulatory and accounting factors

- **Risk Tolerance:**
  - Moderate to High, but can vary depending on funded status and demographic profile of beneficiaries
Defined Contribution Pension Funds

- **Fund Objectives:**
  - Create stable and sufficient retirement income, given that:
    - cash inflows (e.g. contributions) are known
    - cash outflows (e.g. required income in retirement) relatively more uncertain

- **Investment Horizon:**
  - Typically fairly long, but depends on age of individual

- **Risk Tolerance:**
  - Low, Moderate, or High, depending on age and retirement goals of individual
“The process by which an institution determines the appropriate neutral asset allocation to achieve its long-term investment objectives”

- SAA is neutral (should not be driven by short-term market views)
- Objectives are long-term and can be varied (help meet certain future payment obligations or liabilities, preserve and grow capital etc.)
- SAA should be reviewed periodically (conditions can change, both internal and external)
- Essentially involves trade-off between return and risk
- Typically SAA seeks to maximize return subject to a set of risk constraints
- Pension SAA should be liability driven
Strategic asset allocation is the key driver of long-term investment success:

- defines the overall return-risk profile of the portfolio
- ranks high in the hierarchy of investment decisions
- needs to be owned at the highest level

Typical Investment Objectives

- Maintain and grow the plan surplus, which is the difference between the value of assets and liabilities
- Maintain and grow the funded ratio, which is the ratio of assets to liabilities
- Liabilities are the key to definition of pension plan investment objectives
- Critical to understand the nature of liabilities (e.g., are they indexed to inflation, etc.) and how they are valued
Liabilities are the present value of benefit payments and can be valued using different assumptions and measures

<table>
<thead>
<tr>
<th></th>
<th>Past Service</th>
<th>Future Service</th>
<th>Salary Increase</th>
<th>New Entrants</th>
</tr>
</thead>
<tbody>
<tr>
<td>ABO</td>
<td>✓</td>
<td></td>
<td></td>
<td></td>
</tr>
<tr>
<td>PBO</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>Closed Group</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
</tr>
<tr>
<td>Open Group</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
<td>✓</td>
</tr>
</tbody>
</table>

Define key actuarial assumptions such as mortality, termination rates, cost-of-living increases in pensions, investment return, inflation
Portfolio should be constructed on an asset-liability basis
- Correlations between assets and liabilities matter

![Graph showing asset-liability efficient frontier compared to asset-only efficient frontier with various portfolios represented.](image-url)
Illustrative back-test – liabilities matter

Impact of Fixed Income duration on the Funded Ratio

<table>
<thead>
<tr>
<th>Asset-only Pension Portfolio</th>
<th>LDI Portfolio</th>
</tr>
</thead>
<tbody>
<tr>
<td>Allocation</td>
<td>Allocation</td>
</tr>
<tr>
<td>US Equity</td>
<td>US Equity</td>
</tr>
<tr>
<td>International Equity</td>
<td>International Equity</td>
</tr>
<tr>
<td>Lehman Global Agg. (Hedged)</td>
<td>Lehman Global Agg. (Hedged)</td>
</tr>
<tr>
<td>Real Estate</td>
<td>Real Estate</td>
</tr>
<tr>
<td>Surplus return</td>
<td>Surplus return</td>
</tr>
<tr>
<td>Surplus volatility</td>
<td>Surplus volatility</td>
</tr>
<tr>
<td>Asset-only volatility</td>
<td>Asset-only volatility</td>
</tr>
<tr>
<td>Surplus return</td>
<td>Surplus return</td>
</tr>
<tr>
<td>Surplus volatility</td>
<td>Surplus volatility</td>
</tr>
<tr>
<td>Asset-only volatility</td>
<td>Asset-only volatility</td>
</tr>
</tbody>
</table>

Source: Ryan Labs Liabilities Index, Bloomberg and World Bank Treasury calculations.
Determinants of Institutional Risk Tolerance

Risk Tolerance

Sponsor
Financial Strength
- Size of the plan relative to the sponsor
- Financial health of the sponsor

Stronger sponsor implies a higher ability to take risk

Investment Horizon
- Net cash flow profile of the plan
- Demographics of the plan

A longer investment horizon implies a higher ability to take risk

Funded Status

Funded ratio of the plan on mark to market basis

A higher funded ratio implies a higher ability to take risk
Two measures of risk:

- a. Minimum acceptable funded ratio levels
- b. Maximum acceptable contribution rates

Avoid low funded ratios (Staff and Retirees Objective)

Minimum acceptable funded ratio

Maximize Return (max. wealth of Fund)

Maximum acceptable contribution rate

Avoid high contributions (Plan Sponsor’s Objective)
I. Liquidity Risk

The risk that assets cannot be converted into cash in a timely manner or incurring reasonable transaction costs in order to meet any and all forecasted and unpredicted cash flows.

II. Market Risk

Potential change in market value of assets due to:
- interest rate changes (interest rate risk)
- change in spread to an underlying security (spread risk)
- change in expectations of future earning potential (equity risk)

III. Credit Risk

The risk of default on an obligation by the counter-party.
### Evaluating Eligible Asset Classes

<table>
<thead>
<tr>
<th>Asset Class</th>
<th>Liquidity Risk*</th>
<th>Market Risk*</th>
<th>Credit Risk*</th>
<th>Total Risk Score</th>
</tr>
</thead>
<tbody>
<tr>
<td>Government Bonds (Dev. Mkt.)</td>
<td>L</td>
<td>L</td>
<td>L</td>
<td>L</td>
</tr>
<tr>
<td>Agency Bonds/MBS</td>
<td>L/M</td>
<td>L/M</td>
<td>L</td>
<td>L/M</td>
</tr>
<tr>
<td>ABS/CMBS</td>
<td>M</td>
<td>M</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Corporate Inv. Grade</td>
<td>M/H</td>
<td>M</td>
<td>M</td>
<td>M</td>
</tr>
<tr>
<td>Equities (Dev. Mkt.)</td>
<td>L</td>
<td>H</td>
<td>M/H</td>
<td>M/H</td>
</tr>
<tr>
<td>Emerging Market Debt</td>
<td>H</td>
<td>H</td>
<td>H</td>
<td>H</td>
</tr>
<tr>
<td>Corporate High Yield (junk bonds)</td>
<td>H</td>
<td>H</td>
<td>H</td>
<td>H</td>
</tr>
<tr>
<td>Emerging Market Equity</td>
<td>H</td>
<td>H</td>
<td>H</td>
<td>H</td>
</tr>
<tr>
<td>Private Equity</td>
<td>H</td>
<td>H</td>
<td>H</td>
<td>H</td>
</tr>
<tr>
<td>Real Estate</td>
<td>H</td>
<td>H</td>
<td>H</td>
<td>H</td>
</tr>
<tr>
<td>Hedge Funds</td>
<td>H</td>
<td>H</td>
<td>H</td>
<td>H</td>
</tr>
</tbody>
</table>

*L = Low, M = Moderate, H = High*
### Risk-Return Profile of Different Asset Classes

#### Historical performance of US asset classes (1926-2010): Maximum and Minimum Returns

<table>
<thead>
<tr>
<th>Stocks</th>
<th>Government Bonds</th>
<th>Cash/T-bills</th>
</tr>
</thead>
<tbody>
<tr>
<td>Maximum Returns</td>
<td></td>
<td></td>
</tr>
<tr>
<td>54.0%</td>
<td>22.6%</td>
<td>14.9%</td>
</tr>
<tr>
<td>26.9%</td>
<td>14.6%</td>
<td>11.3%</td>
</tr>
<tr>
<td>20.1%</td>
<td>11.6%</td>
<td>9.3%</td>
</tr>
<tr>
<td>17.3%</td>
<td>9.4%</td>
<td>7.8%</td>
</tr>
<tr>
<td>Minimum Returns</td>
<td></td>
<td></td>
</tr>
<tr>
<td>-43.3%</td>
<td>-2.3%</td>
<td>-0.1%</td>
</tr>
<tr>
<td>-12.5%</td>
<td>-0.9%</td>
<td>0.1%</td>
</tr>
<tr>
<td>-0.9%</td>
<td>1.0%</td>
<td>0.1%</td>
</tr>
<tr>
<td>-2.3%</td>
<td>1.3%</td>
<td>0.4%</td>
</tr>
</tbody>
</table>

- Stocks are much more volatile than bonds or cash investments, especially over short horizons, but can produce higher returns over the long run.
Asset classes are typically evaluated in terms of risk (measured by volatility) and expected return.

Historical returns based on quarterly data from 1990 to 2010.
Expected return versus volatility over next 5 years
The World Bank SAA Model

Strategic Asset Allocation (SAA) is set by the Pension Finance Committee (PFC) every three years

- We use an *Asset Liability model* to generate multiple future economic scenarios based on asset class risk/return assumptions
- We evaluate different SAA allocations over these scenarios and determine funded ratios and contribution rates under each scenario
- We identify the SAA that meets the PFC’s risk criteria and maximizes the Plan’s wealth
- We then establish an appropriate benchmark for each of the asset classes in the SAA, which results in a “benchmark” portfolio
Investment Framework

- Governance Structure
- Investment Policy
- Information Technology
- Risk Management
- Performance Measurement
- Accounting & Reporting

Investment Management
Investment Management

- **Benchmark portfolio represents:**
  - the “practical” strategic asset allocation
  - optimal and feasible portfolio
  - reference portfolio to assess added value from active investment management

- **Investment Management may involve:**
  - just a replication of the benchmark (passive management or ‘indexing’), or
  - tactical deviations from benchmark to implement market views with the objective of outperforming the benchmark (active management), or
  - an intermediate strategy focusing mostly on profiting, within defined risk limits, from arbitrage opportunities thrown up by short-term market conditions (‘enhanced indexing’)
<table>
<thead>
<tr>
<th>Investment Style</th>
<th>Passive Management</th>
<th>Enhanced Indexing</th>
<th>Active Management</th>
</tr>
</thead>
<tbody>
<tr>
<td>Benchmark Replication</td>
<td>Arbitrage based</td>
<td>Taking Market Views</td>
<td></td>
</tr>
<tr>
<td>Excess Returns</td>
<td>Low</td>
<td>Moderate</td>
<td>Volatile</td>
</tr>
<tr>
<td>Risks</td>
<td>Low</td>
<td>Moderate</td>
<td>High</td>
</tr>
<tr>
<td>Risk Management</td>
<td>Compliance</td>
<td>Basic</td>
<td>Complex</td>
</tr>
<tr>
<td>Staffing Implications</td>
<td>No Investment Manager Discretion</td>
<td>Investment Managers engaged in market</td>
<td>Investment Managers 100% market focused</td>
</tr>
</tbody>
</table>
Role of External Asset Managers

- Benchmark for Internal Management
- Skills & Technology Sharing
- Enhancing Risk-Adjusted Returns
- Access to Resource Intensive Investment Strategies
- Reduce Staff Turnover Risk
- Reduce Cost
Ongoing Monitoring of Monthly Data Flows

Manager 1
Manager 2
Manager 3

Trade Data
Holdings Data
Price Reconciliation

Risk and Compliance Reporting Vendor
Performance Accounting Data
Risk Reports

Sponsor

Pricing Vendors
Price Data

Performance, Risk, Positions, Market Color
Risk in Investment Decision Process

Strategic Asset Allocation
Benchmark: Liabilities

Total Plan Investments

Active Management

Manager Selection
Benchmark: Manager benchmarks

Tactical Asset Allocation
1. TAA Across Asset Classes
   Benchmark: SAA weights
2. TAA Within Asset Classes
   Benchmark: SAA benchmarks
3. Misfit/Benchmark Risk

Benchmark: Liabilities
Risk structure should reflect governance and responsibility structure of organization (which decision incurs what risk)

- **Total Risk**
  - **Strategic Asset Allocation Risk**
    - Surplus volatility, Surplus-at-risk (SAA portfolio vs Liabilities)
  - **Active Management Risk**
    - Tracking error (Actual portfolio vs SAA portfolio)
  - **Tactical Asset Allocation Risk**
    - Deviation Risk across asset classes (risk from under/over weight)
  - **Manager Active Risk**
    - (Security Selection, Timing, and others)
    - Tracking error (SAA Benchmark vs Manager Benchmark)
    - Tracking error (Actual portfolio vs Manager BM)
  - **Benchmark Allocation Risk**
    - Tracking error (Actual weight vs SAA weight)
    - (SAA Benchmark vs Manager Benchmark)

**Surplus volatility, Surplus-at-risk** (Actual portfolio vs Liabilities)
Three Stages of Risk Management

I. Risk Measurement
What is our risk?
How do we measure our risk?

II. Risk Attribution
Where does our risk come from?
Which decisions contributed to risk?

III. Risk Allocation
How do we utilize and manage risk going forward?
How do we want to allocate risk?
<table>
<thead>
<tr>
<th>Asset Classes</th>
<th>EMV Million USD</th>
<th>Policy %</th>
<th>Actual %</th>
<th>TAA Bet</th>
<th>Annualized (in bps)</th>
<th>Annualized (in bps)</th>
<th>Annualized (in bps)</th>
<th>Annualized (in bps)</th>
</tr>
</thead>
<tbody>
<tr>
<td></td>
<td></td>
<td></td>
<td></td>
<td></td>
<td>Total Absolute Risk (Std. Dev.)</td>
<td>Policy Absolute Risk (Std. Dev.)</td>
<td>Total TE Alpha IR</td>
<td>TAA TE TE TE</td>
</tr>
<tr>
<td>US Equities</td>
<td>2164.46</td>
<td>23.0%</td>
<td>23.0%</td>
<td>0.0%</td>
<td>434</td>
<td>439</td>
<td>10 25 2.4</td>
<td>0 6 12</td>
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<tr>
<td>NUS Equities</td>
<td>1566.53</td>
<td>16.7%</td>
<td>16.9%</td>
<td>0.1%</td>
<td>265</td>
<td>267</td>
<td>25 68 2.8</td>
<td>2 2 25</td>
</tr>
<tr>
<td>EM Equities</td>
<td>196.12</td>
<td>2.1%</td>
<td>2.1%</td>
<td>0.0%</td>
<td>55</td>
<td>50</td>
<td>9 -5 -0.6</td>
<td>0 0 9</td>
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<tr>
<td>Hedge Funds</td>
<td>527.43</td>
<td>5.6%</td>
<td>5.6%</td>
<td>0.0%</td>
<td>16</td>
<td>3</td>
<td>15 -1 -0.1</td>
<td>0 0 15</td>
</tr>
<tr>
<td>HY</td>
<td>0.90</td>
<td>0.0%</td>
<td>0.0%</td>
<td>0.0%</td>
<td>0</td>
<td>0</td>
<td>0 0 0.6</td>
<td>0 0 0</td>
</tr>
<tr>
<td>EMFI</td>
<td>68.53</td>
<td>0.0%</td>
<td>0.7%</td>
<td>0.7%</td>
<td>10</td>
<td>0</td>
<td>10 13 1.3</td>
<td>9 0 4</td>
</tr>
<tr>
<td>USFI</td>
<td>1176.51</td>
<td>13.5%</td>
<td>12.5%</td>
<td>-1.0%</td>
<td>39</td>
<td>45</td>
<td>9 4 -0.5</td>
<td>3 0 7</td>
</tr>
<tr>
<td>Global FI</td>
<td>1143.49</td>
<td>12.8%</td>
<td>12.2%</td>
<td>-0.7%</td>
<td>37</td>
<td>34</td>
<td>10 4 0.4</td>
<td>2 0 11</td>
</tr>
<tr>
<td>Currency</td>
<td>1004.75</td>
<td>11.0%</td>
<td>11.0%</td>
<td>0.0%</td>
<td>36</td>
<td>39</td>
<td>7 -1 0.5</td>
<td>0 0 7</td>
</tr>
<tr>
<td>TOTAL PORTFOLIO</td>
<td>9,408.25</td>
<td>100%</td>
<td>100%</td>
<td>0%</td>
<td>750</td>
<td>742</td>
<td>79 191 2.4</td>
<td>11 6 78</td>
</tr>
</tbody>
</table>

Risk under No Correlation

Calculations Based on Historical Data from ... to ...
Investment Framework

- Governance Structure
- Investment Policy
- Information Technology
- Investment Management
- Risk Management
- Performance Measurement
- Accounting & Reporting
Sample Performance Attribution Report

TAA

-1.8

TOTAL

Active

-6.6

Equities

-0.3

5.1

Fixed Income

4.8

Equities

-2.8

(+) 7.3

(-)

Non-US Equities

3.3

(-)

US Equities

4.4

(-)

Global Fixed Income

-0.3

(=)

Emerging Markets

-2.4

(+)

Fixed Income

3.2

-1.4

-0.2

Global Fixed Income

-2.1

Non-US Equities

3.0

(=)

US Equities

4.3

(-)

Source RAM2002: excess return
Investment Framework

- Governance Structure
- Information Technology
- Investment Policy
- Investment Management
- Risk Management
- Performance Measurement
- Accounting & Reporting
Role of a Custodian

Core functions
- Settlement & Safekeeping
- Portfolio Accounting & Reporting

Value Added functions
- Performance reporting & Compliance check
- Cash management
- Securities lending
- Risk & Return analysis
- Benefit payment
- Tax reclamation
Periodic, relevant and reliable reporting are key to our governance.

Internal Audit also plays an important role in the periodic assessment of risks and controls.

- **Board of Directors and Beneficiaries**: Annually
- **Pension Finance Committee**: Quarterly
  - Performance
  - Risk
  - Exposures
  - Portfolio rebalancing and cash requirements
- **Treasury Management**: Monthly
- **Front, middle and back-office staff**: Daily/on-going monitoring and decision-making
Investment Framework

- Governance Structure
- Investment Policy
- Investment Management
- Risk Management
- Performance Measurement
- Accounting & Reporting
- Information Technology
The risk/volume profile defines IT solutions which drive costs!

<table>
<thead>
<tr>
<th>Risk Profile</th>
<th>Volume: Size and # of Tx’s</th>
</tr>
</thead>
<tbody>
<tr>
<td>Low</td>
<td>Low: Desk top solutions for trading &amp; analytics</td>
</tr>
<tr>
<td></td>
<td>High: Portfolio system + high end analytics</td>
</tr>
<tr>
<td>High</td>
<td>Low: $</td>
</tr>
<tr>
<td></td>
<td>High: $$$</td>
</tr>
<tr>
<td></td>
<td>Low: $</td>
</tr>
<tr>
<td></td>
<td>High: $$$$$</td>
</tr>
</tbody>
</table>

Portfolio system + desktop analytics
Create a governance structure which aligns incentives of fiduciaries with those of stakeholders in the assets and ensures accountability for results.

Focus on continuing Board education as well as an explicit strategic communication strategy with all stakeholders.

Define investment objectives and risk tolerance in the context of liability characteristics when setting investment policy.

Evaluate passive versus active management decisions in the context of your risk tolerance and organizational capabilities; recognize that managing external managers requires significant investment in infrastructure.
● Understand the linkages between measurement, attribution, and allocation of risk and its impact on effective investment management.

● Measure performance regularly as it provides an important check on the quality of investment decisions and serves as an ex-post risk control mechanism.

● Select the right custodian as this will determine the quality and timeliness of reporting to the governing board, which in turn will impact the quality of decisions made by the governing board.

● Recognize the importance of hiring and retaining qualified professional staff with the right skills mix.
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