5 Growth Mysteries in Search of a Broader Innovation Policy

William F. Maloney Policy Research Talk Development Research Group World Bank May 19, 2014

References

- "Engineers, Innovative Capacity, and Development" (2014) with Felipe Valencia Caicedo
- "Why Don't Poor Countries Do R&D?" (2014) with Edwin Goñi Pacchioni
- "The Persistence of Fortune" (2013) with Felipe Valencia Caicedo.
- "Does What You Export Matter?: In Search of Guidance for Industrial Policies " with Daniel Lederman
- "Immigrants, Entrepreneurship and Development"
- "Risk and Quality Upgrading" with Pravin Krishna

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ANCIENT HISTORY

Mystery I: Same good, different development results

Copper in Chile, 1870-1950: Production and Share of World Production



Mystery I: Same good, different development results

Copper in Chile, 1870-1950: Production and Share of World Production



Mystery II: Same climate, differing abilities to introduce new products/firms

Percentage of Firms Owned/Managed by Immigrants

Country	Year	Immigrants as % Owners	Immigrants as % Population	Ratio
Argentina	1900	80	30	2.7
Brazil (Sao Paulo)	1920-1950	50	16.5	3.0
Chile	1880	70	2.9	24.1
Colombia (Antioquia)	1900	5	4.7	1.1
Colombia (Barranquilla)	1888	60	9.5	6.3
Colombia (Santander)	1880	50	3	16.7
Mexico	1935	50	0.97	51.5
		Ex Samurai		
Japan (Shizoku)	1868-1912	50	5	10

Source: Maloney (2014)

Weak innovative capacity explains why new technologies introduced by foreigners.

Density of Engineers and GDP/Capita (1900)



Fuente: Maloney y Valencia (2014)

Mystery III: Why are we not seeing catch up in export quality?

Growth in Export Unit Values



Innovation implies risk



Fuente: Krishna and Maloney (2013)

Summary

- Goods can be produced with very different levels of sophistication and quality.
- Not enough to focus on narrow measures of technological progress- # engineers, patents, R&D.
 - Management
 - Financial Markets etc?

MYSTERY IV: WHY DON'T POOR COUNTRIES DO R&D?

Estimated returns to R&D are very high

- US firm level/industry data- social returns
 - Bloom et al (2013) US 55%
 - Griffith, Redding, Van Reenen (2004) US 57%
 - Jones and Williams (1998) US 28%
- Jones and Williams (1998): US should quadruple investment in RD
 - Doraszelski and Jaumandreu (2013) Spain 40%

...and get higher with distance from the frontier

Two Faces of R&D (Cohen and Levinthal 1989)

Invention

D

- Learning\Catch-up
- Poor countries should have much greater returns

Griffith, Redding, Van Reenen (2004)

	Dist. Frontier	RoR R&D
USA	18	57%
► UK	53	77%
Italy	73	88%

What should the rate of return be for Korea (-1.33), Malaysia (-2.28), Indonesia (-3.74)? 200%? 300%?

When we consider that

- 1. 50% of growth is attributed to factor productivity a large part of which is probably innovation.
- 2. Innovation is essential for the diversification of the economy, and taking advantage of FTAs.
- 3. Key to address Dutch Disease and resource curse.
- 4. Essential to generate more challenging jobs.

To paraphrase Lucas (1978), it's hard to think of anything else!!!!!

Mystery IV: So why don't poor countries do more R&D?



Because maybe they don't get Griffith et al's high returns to R&D!

Returns to R&D vs Distance to the Frontier



Source: Goñi, and Maloney (2014)

MISSING INGREDIENTS IN THE NATIONAL INNOVATION SYSTEM?

The Greater National Innovation System



Human Capital Quality Systems Process/Best Practice Dissemination Science and Technology System International Linkages Barriers to Accumulation/Allocation Credit Entry/Exit Barriers Business/Regulatory Climate Barriers to Knowledge Accumulation Market Failures (& IP) Seed/Venture Capital

Rigidities (Labor etc.)

Macro Context Competitive Structure Trade Regime International Marketing Entrepreneurship

SUPPLY SIDE

The Greater National Innovation System



The Greater National **Innovation System**



Rigidities (Labor etc.)

The Firm

Macro Context **Competitive Structure** Trade Regime International Marketing Entrepreneurship

BARRIERS TO ACCUMULATION

Policy Issues

- Measurement
 - Can't focus on accumulation of Knowledge capital without overall system of accumulation
- Whole business climate
- Is the financial sector diversifying risk?
- Entry and Exit. Bankruptcy laws?
- Social attitudes toward failure?
- Clear property rights in distributing winnings?

DEMAND SIDE

The Greater National Innovation System



Rigidities (Labor etc.)

Management Quality and GDP



Source: Bloom, Van Reenen et al World Management Survey 2014

Sub-Dimensions of Management



Fuente: Bloom et al. 2010, DNP, WB

So why is Antioquia not Boston?

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Source: Maloney (2014)

Antioquia lost its Mojo!!!



Fuente: DNP, BM (2014)

Antioquia is where US South was in 1900..lack of demand for innovation?

Density of Engineers and GDP/Capita (1900)



Fuente: Maloney y Valencia (2014)

China, too, lacks management skills for innovative firms

		Mean all countries	China's Value	Rank (of 21 countries)
Management	Average of all management questions	2.9391	2.8757	14
	Sub-subcomponents			
01	Introduction to Lean (Modern) Manufacturing	2.8464	2.5917	16
02	Rationale for Lean (Modern) Manufacturing	2.9161	2.6095	17
M1	Process Documentation	3.1904	2.9588	16
M2	Performance Tracking	3.3595	3.3941	8
M3	Performance Review	3.3236	3.4647	6
M4	Performance Dialogue	3.1674	2.9647	18
M5	Consequence Management	3.1082	2.8765	19
T1	Type of Targets	2.9063	2.5706	19
Т2	Interconnection of Goals	3.0623	3.0882	9
тз	Time Horizon	2.8714	2.6294	17
Т4	Goals are Stretching	2.9744	2.7588	17
Т5	Clarity of Goals and Measurement	2.6862	3.1824	1
P1	Instilling a Talent Mindset	2.4244	2.5647	7
P2	Building a High-Performance Culture	2.5484	3.0765	2
P3	Making Room for Talent	3.0080	2.8765	14
P4	Developing Talent	2.9888	2.7353	17
PI5	Creating a Distinctive EVP	3.0270	2.9941	13
P6	Retaining Talent	2.4948	2.4294	11
See Annex for detail on categories	. Rank: 1 correspond to the country with the highest value			

Source: Maloney 2014

In sum

- Latin America
 - Potemkin Industrialization? No capital goods, no potential for advance?
 - Never developed either managerial or innovative capacity
 - Doomed to do whatever it does in a low-tech fashion?

China???

Mystery V: So why does China do so much R&D?: China imported US and Taiwan's NIS!



Source: Branstetter 2012

Policies

- Japan, Korea, Singapore: All employ programs supporting management-Kaizen, 5S- see SME's being left behind by Chaebol and MNCs
 - Japan: National Productivity Center; Deming Quality System.
 - Korea: The Small and Medium Industries Promotion program
 - Singapore: Local Industry Upgrading Program (LIUP)
 - India: (Bloom, McKenzie... 2013)
- Colombia Technolology Extension Pilot (Maloney, McKenzie, Iacovone)

Establish the foundation to progressively better adoption of new technologies.

Conclusion

- Perhaps ad nauseum: Not what, but how you produce
- Effort to improve productivity through adoption of existing technologies is one of central development tasks
- Requires a broad view of the National Innovation System.

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